



16 FEB -3 08:10

STATE PROCUREMENT OFFICE
NOTICE OF REQUEST TO AMEND AN EXEMPTION
FROM HRS CHAPTER 103D CONTRACT ADMINISTRATION
STATE OF HAWAII

TO: Chief Procurement Officer
FROM: Department of the Attorney General
Name of Requesting Department

Pursuant to HRS §103D-102(b)(4) and HAR section 3-120-5(d), the Department requests to amend an exempt contract as follows:

1. SPO-007, Exemption Reference (PE) Number: 16-0205
2. Vendor/Contractor/Service Provider Name: Open Justice Broker Consortium

3. Describe the goods and/or services:
To procure additional information technology services from the Open Justice Broker Consortium (OJBC).

4. Explain in detail what is being amended:
See attached.

5. Amended contract price for this request: \$ 200,000

6. Explain in detail why the amendment(s) are necessary:
See attached.

7. Identify the primary responsible staff person(s) conducting and managing this procurement. Appropriate delegated procurement authority and completion of mandatory training required.)
 *Point of contact (Place asterisk after name of person to contact for additional information.)

Name	Division/Agency	Phone Number	Email address
Clay Sato	HCJDC	587-3385	Clay.Sato@hawaii.gov

All requirements/approvals and internal controls for this expenditure is the responsibility of the department. I certify that the information provided is to the best of my knowledge, true and correct.



Department Head Signature

2/11/16

Date

For Chief Procurement Officer Use Only

Date Notice Posted: 2/4/2016

Submit written objection to this notice to issue an exempt contract within seven calendar days or as otherwise allowed from date notice posted to:

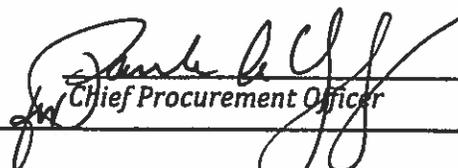
state.procurement.office@hawaii.gov

Chief Procurement Officer (CPO) Comments:

Approval is granted based on the department's representation that the additional funding of \$200,000 will complete the development and implementation of the Rap Back application. This approval is for the solicitation process only, HRS section 103D-310(c) and HAR section 3-122-112 shall apply (i.e., vendor is required to provide proof of compliance and may use the Hawaii Compliance Express) and the award is required to be posted on the Awards Reporting System. Copies of compliance and the awards posting are required to be documented in the procurement/contract file.

If there are any questions, please contact Stanton Mato at 586-0566 or email stanton.d.mato@hawaii.gov.

Approved Disapproved No Action Required



Chief Procurement Officer

2-11-2016

Date

4. Explain in detail what is being amended:

The Rap Back project was designed to be a service that would be provided via the OJBC. Major development is already in progress with SEARCH. A new vendor would have a very steep learning curve on the following: 1) Understanding and experience implementing services within the HIJS Architecture and the Open Justice Broker Platform; 2) Understanding of the requirements of the FBI Rap Back program and the design choices made by the HCJDC in implementing rap back to date; 3) Experience working with the existing HIJS Subscription/Notification (S/N) services, underlying subscription database, and expertise in modifying the services and database to accommodate new requirements; 4) Understanding the FBI's Electronic Biometric Transmission Standard (EBTS) specification and how it maps to existing HIJS S/N messaging architecture; 5) Web services first in the nation testing with the FBI.

The steep learning curve would cause the following disadvantages: 1) High cost- SEARCH low charge ~\$105/hour and would use less hours than any other vendor; 2) Time factor-- the target timeframe is now by April 2016 (a new vendor would greatly prolong delivery of these services); 3) Possible development of deliverables not fully compliant with national justice information standards.

A current Exemption is active through 6/30/16, but additional requirements and subsequent development costs have been incurred. In order to complete this implementation more funding is needed which is why only the contract price is being amended.

6. Explain in detail why the amendment(s) are necessary:

The Hawaii Criminal Justice Data Center, Department of the Attorney General, was approved for OJBC membership pursuant to HRS 103D-102(b)(2)(E). The HIJS program is partially funded by the U.S. Department of Justice (US DOJ) to build a comprehensive justice information sharing program for Hawaii's state, city, county, and federal law enforcement and public safety community. An annual fee provides Hawaii with OJBC membership, which includes 500 hours of support each fiscal year. SEARCH is a non-profit that provides the OJBC support. HCJDC is utilizing SEARCH to complete the Rap Back project with this procurement. With this procurement, the HCJDC will be able to return to normal usage of annual membership support hours.

After the HCJDC formally solicited for Rap Back development services, the cost proposals received were significantly higher than the initial estimates. This can be attributed to the fact that the solicitations included more detail as to what was required to integrate Rap Back into the HCJDC's current systems that was not specifically determined at the time of the grant application.

The AFIS system, for example, also required more than a database expansion and also requires software workflow changes to handle civil applicant fingerprints.

Actual cost proposals received:

LOT - \$305,080

AFIS - \$350,653

The HCJDC secured other funding sources in order to fully fund the program's development. Development of the program successfully began in 2012.

PE16-0205a1

Over the months of analysis and design of the program, the complexity of the multiple system integration to develop Rap Back caused contractors to expend more hours than originally planned. This is especially the case with the HIJS system whose contractor is developing a large portion of the Rap Back service.

The HIJS system's development falls under the HCJDC's membership in the OJBC whose goals are to develop information sharing through low-cost, standard based software integration nationwide. The development is being designed to meet OJBC policies and standards and the benefits of doing so allows for a Rap Back service that can be adopted and implemented by other states.

Another area of complexity in Hawaii's roll out plans was to include federal Rap Back with the State Rap Back service implementation. The HCJDC has had to keep close watch on the development of federal Rap Back as it was being developed between 2012 and 2014. Any FBI policy changes during that time frame affected the State's processing resulting in more changes to the State's systems and policies. FBI policy changes over the years have also required Hawaii to go back to its Legislature during 3 separate sessions to comply with federal rules for Rap Back participation.

Participation in federal Rap Back also means that the State's systems will have to be able to process FBI Rap Back information. The FBI offers a newer method of communication, via web services, and Hawaii opted to use this method as it steers the State to current use of technology. The FBI also highly encourages states to adopt the newer web services communication methods as they are transitioning off old technology. What Hawaii did not know at that time is that Hawaii will be the first state to use web services for Rap Back which has resulted in continuing efforts to iron out technical issues with the FBI, expending more contractual hours.