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STATE PROCUREMENT OFFICE NOTICE OF AND REQUEST FOR EXEMPTION FROM CHAPTER 103D, HRS

STATE PROCUREMENT OFFICE
STATE OF HAWAII

- 1. TO: Chief Procurement Officer
- 2. FROM: Attorney General, Hawaii Criminal Justice Data Center

Department/Division/Agency

Pursuant to §103D-102(b)(4), HRS, and Chapter 3-120, HAR, the Department requests a procurement exemption to purchase the following:

3. Description of goods, services or construction:
 This request is for an exemption from Chapter 103D, HRS, to procure technology services from SEARCH, The National Consortium for Justice Information and Statistics, a nonprofit membership organization of states who are advancing justice information sharing. The Hawaii Integrated Justice Information Sharing Program (HIJIS) in the Hawaii Criminal Justice Data Center (HCJDC), Department of the Attorney General, is partially funded by the U.S. Department of Justice (US DOJ) to build a comprehensive justice information sharing program for Hawaii's state, city, county, and federal law enforcement and public safety community and has secured grant funding in partnership with SEARCH to further the HIJIS Program. (See attached for further details.)

4. Name of Vendor: SEARCH Address: 7311 Greenhaven Drive, Suite 145 Sacramento, CA 95831	5. Price: \$500,000.00
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6. Term of Contract: From: 07/01/2012 <i>7/18/12</i> To: 06/30/2013 <i>7/17/13</i> <i>02/27/12</i>	7. Prior Exemption Ref. No.
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8. Explanation describing how procurement by competitive means is either not practicable or not advantageous to the State:
 See attached.

9. Details of the process or procedures to be followed in selecting the vendor to ensure maximum fair and open competition as practicable:
 See attached.

10. A description of the agency's internal controls and approval requirements for the exempted procurement:
 See attached.

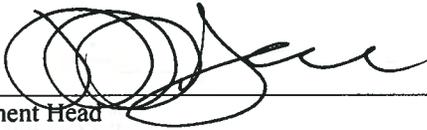
REQUEST FOR EXEMPTION FROM CHAPTER 103D, HRS (Cont.)

12. A list of agency personnel, by position, who will be involved in the approval process and administration of the contract:		
Name	Position	Involvement in Process
Laureen Uwaine	Assistant Administrator	<input checked="" type="checkbox"/> Approval <input checked="" type="checkbox"/> Administration
		<input type="checkbox"/> Approval <input type="checkbox"/> Administration
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		<input type="checkbox"/> Approval <input type="checkbox"/> Administration

13. Direct inquiries to: Department: Attorney General, HCJDC
 Contact Name: Art Williams
 Phone Number: 808-587-3216
 Fax Number: 808-587-3109

Agency shall ensure adherence to applicable administrative and statutory requirements

14. *I certify that the information provided above is, to the best of my knowledge, true and correct.*



JUL 16 2012

Department Head

Date

Reserved for SPO Use Only

15. Date Notice Posted 7/18/2011

The Chief Procurement Officer is in the process of reviewing this request for exemption from Chapter 103D, HRS. Submit written objections to this notice to issue an exemption from Chapter 103D, HRS, within seven calendar days or as otherwise allowed from the above posted date to: Chief Procurement Officer
 State Procurement Office
 P.O. Box 119
 Honolulu, Hawaii 96810-0119

Chief Procurement Officer's comments:

Request is disapproved as department did not comply with HAR Chapter 3-122, subchapter 4.5 source selection for federal grants, to select a provider or providers for a federal grant. The department may resubmit as a procurement violation explaining why the department did not comply with the procurement code.

If there are any questions, please contact Bonnie Kahakui at 587-4702, or bonnie.a.kahakui@hawaii.gov.

16. APPROVED DISAPPROVED NO ACTION REQUIRED

 7/27/2012
 Chief Procurement Officer Date

ATTACHMENT

Description of Goods, Services, or Construction

This request is for an exemption from Chapter 103D, HRS, to procure technology services from SEARCH, The National Consortium for Justice Information and Statistics, a nonprofit membership organization of states who are advancing justice information sharing. The Hawaii Integrated Justice Information Sharing Program (HIJIS) in the Hawaii Criminal Justice Data Center (HCJDC), Department of the Attorney General, is partially funded by the U.S. Department of Justice (US DOJ) to build a comprehensive justice information sharing program for Hawaii's state, city, county, and federal law enforcement and public safety community and has secured grant funding in partnership with SEARCH to further the HIJIS Program.

To meet that goal, the HCJDC, along with SEARCH's support and assistance, has applied for and been awarded National Justice Information Sharing (NJIS) Grant No. 2010-DD-BX-K053. Specifically, SEARCH and HCJDC will work to: 1) Identify and Resolve Policy Issues – address any overarching policy decisions across jurisdictions; 2) Define Requirements – determine the application of Federated Identity Management (FIM) for HIJIS and between jurisdictions; 3) Analyze and Select Open Source Identity Management Tools – determine the FIM tools and initial agencies that will pilot the HIJIS FIM; 4) Implement Exchanges and Federated Identity Management – implement FIM to provide security and production usage of HIJIS Query; and 5) Assess and Disseminate Results – determine lessons learned to apply to adding other needed attributes and appropriate remaining agencies

Explanation Describing How Procurement by Competitive Means is Either Not Practical or Not Advantageous to the State:

The primary reason for this exemption request is that HCJDC's successful NJIS grant proposal explicitly proposed inclusion of SEARCH on the project team. US DOJ made the award under the assumption that the proposed team would be working on the project. Since SEARCH works closely with the US DOJ on its Global Justice Information Sharing Initiative, SEARCH is most capable of providing support services for the continued development of the HIJIS architecture based on the Global Justice Reference Architecture (JRA). SEARCH has also developed the Justice Information Exchange Modeling (JIEM) tool, and is a participant in the development of other national standards such as the National Information Exchange Model (NIEM) 2.0. Although many vendors support the generic components of Service Oriented Architecture (SOA) as building blocks, JRA is a justice-specific implementation of SOA that is relatively new, so the HCJDC and other Hawaii criminal justice agencies will be working closely with SEARCH in further developing the JRA, as well as implementing the HIJIS architecture. As the original contractor for the Open Justice Broker (OJB) technology platform, SEARCH is also the most experienced source of specialized expertise to help modify components from other states to meet Hawaii's requirements and comply with the national standards.

SEARCH staff has a demonstrated track-record of building, integrating, training, and supporting the US DOJ standards and tools that HIJIS is adopting as part of its mandate from US DOJ: SOA, JRA, NIEM, Global Federated Identity and Privilege Management (GFIPM), Extensible Access Control Markup Language (XACML), and web services.

PE 13-006B

In summary, HCJDC must work with SEARCH to make use of the grant funding. Additionally, working with another vendor introduces significant risks of developing products not consistent with justice information sharing development standards in other states, taxing HIJIS staff resources to train a new vendor on national, HIJIS, and HCJDC-specific hardware and software environments, and requiring considerably more funds to build systems from the ground up compared with reusing existing OJB software components with which other vendors have little experience.

Details of the Process or Procedures to be Followed in Selecting the Vendor to Ensure Maximum Fair and Open Competition as Practical:

As the primary organization working with the US DOJ to help develop justice information sharing architectures based on the JRA, SEARCH is well-positioned to provide the comprehensive services needed for the HIJIS development. In the future, once OJB open standard technologies and national standards are more widely adopted and tested, we can expect to see other contractors who can support projects like this. This continues to be a new and emerging area that for now, only SEARCH that has the capabilities to deliver the specialized training, the OJB software, and the OJB development services that HIJIS needs within its project timeline and budget.

A Description of the Agency's Internal Controls and Approval Requirements for the Exempted Procurement:

The HCJDC and the HIJIS project will follow these general procedures when contracting for software application development:

- Review and confirm service specifications and scope of work for requested services
- Work closely with SEARCH staff to define roles and responsibilities
- Jointly develop schedules, work product expectations, cost estimates
- HIJIS monitors development activities
- SEARCH provides services
- HIJIS tests, reviews, and accepts deliverables

We expect consultants working with HIJIS to have these Minimum Qualifications:

- Knowledge of HIJIS and related HCJDC hardware and software environment
- Knowledge of National Justice Standards, e.g., JRA, NIEM, GFIPM, XACML, etc.
- Knowledge of SOA, web services, and open source software related to integrating tools in Justice Systems